# REQUIRED SUPPLEMENTARY INFORMATION—

Other than Management's Discussion and Analysis (UNAUDITED)

# **REQUIRED SUPPLEMENTARY INFORMATION Budgetary Comparison Schedule (Non-GAAP Budgetary Basis)**

**BUDGETARY GENERAL FUND** 

For the Fiscal Year Ended June 30, 2003 (Expressed in Thousands)

|   | Budgeted Original | I Amounts<br>Final | Actual<br>Amounts<br>(Budgetary<br>Basis) | from Final Budget— Positive (Negative) |
|---|-------------------|--------------------|---|--|
| Revenues:   |                   |                    |   |  |
| Regular sources   |                   |                    |   |  |
| Retail sales tax  | \$ 2,168,330      | \$ 2,106,974       | \$ 2,060,660                              | \$ (46,314)                            |
| Income tax, individual                                    | 2,307,231         | 1,916,316          | 1,859,125                                 | (57,191)                               |
| Income tax, corporation                                   | 167,730           | 107,653            | 101,385                                   | (6,268)                                |
| Total income and sales tax                                | 4,643,291         | 4,130,943          | 4,021,170                                 | (109,773)                              |
| Admissions tax  | 35,762            | 33,952             | 31,813                                    | (2,139)                                |
| Aircraft tax  | 3,118             | 2,549              | 3,183                                     | 634                                    |
| Alcoholic liquor tax                                      | 51,265            | 46,226             | 51,062                                    | 4,836                                  |
| Bank tax  | 9,793             | 28,888             | 21,320                                    | (7,568)                                |
| Beer and wine tax   | 91,786            | 91,829             | 91,086                                    | (743)                                  |
| Business license tax                                      | 28,619            | 28,863             | 29,192                                    | 329                                    |
| Coin-operated device tax                                  | 2,500             | 2,500              | 2,379                                     | (121)                                  |
| Corporation license tax                                   | 68,036            | 70,651             | 64,380                                    | (6,271)                                |
| Departmental revenue (primarily fees                      |                   |                    |   |  |
| for services)   | 55,863            | 60,863             | 55,096                                    | (5,767)                                |
| Documentary tax   | 37,473            | 38,785             | 37,844                                    | (941)                                  |
| Earned on investments                                     | 38,400            | 21,200             | 21,635                                    | 435                                    |
| Electric power tax  | 25,119            | 23,817             | 24,012                                    | 195                                    |
| Estate tax  | 38,439            | 50,417             | 43,636                                    | (6,781)                                |
| Insurance tax   | 117,710           | 136,948            | 134,082                                   | (2,866)                                |
| Motor transport fees                                      | 3                 | 15                 | 5   | (10)                                   |
| Motor vehicle licenses                                    | 51,716            | 48,631             | 52,636                                    | 4,005                                  |
| Petroleum inspection tax                                  | 8,579             | 8,049              | 8,007                                     | (42)                                   |
| Private car lines tax                                     | 3,827             | 3,477              | 2,614                                     | (863)                                  |
| Public Service Authority                                  | 10,473            | 11,284             | 10,484                                    | (800)                                  |
| Retailers' license tax                                    | 822               | 883                | 909                                       | 26                                     |
| Savings and loan association tax                          | 2,439             | 4,395              | 3,426                                     | (969)                                  |
| Workers' compensation insurance tax                       | 9,209             | 11,207             | 12,296                                    | 1,089                                  |
| Total regular sources                                     | 5,334,242         | 4,856,372          | 4,722,267                                 | (134,105)                              |
| Miscellaneous sources                                     | 40.000            | 0.007              | 0.000                                     | 00                                     |
| Circuit and family court fines                            | 10,288            | 9,667              | 9,689                                     | 22                                     |
| Debt service reimbursement                                | 3,751             | 3,751              | 3,286                                     | (465)                                  |
| Indirect cost recoveries                                  | 22,893            | 22,893             | 22,112                                    | (781)                                  |
| Mental health fees  Parole and probation supervision fees | 3,800             | 3,800              | 3,800                                     | _                                      |
| Unclaimed property fund transfer                          | 3,392             | 3,392              | 3,393                                     | 1                                      |
|   | 6,600             | 6,600              | 6,600                                     | —<br>F2 000                            |
| Nonrecurring revenue                                      | 143,479           | 143,479            | 196,479                                   | 53,000                                 |
| Total miscellaneous sources                               | 194,203           | 193,582            | 245,359                                   | 51,777                                 |
| Other unbudgeted revenues                                 |                   |                    | 175                                       | 175                                    |
| Total revenues  | 5,528,445         | 5,049,954          | 4,967,801                                 | (82,153)                               |

**Variance** 

|   | Budgeted<br>Original | Amounts<br>Final    | Actual<br>Amounts<br>(Budgetary<br>Basis) | Variance<br>from Final<br>Budget—<br>Positive<br>(Negative) |  |
|---|----------------------|---------------------|---|---|--|
| Expenditures:                                   |                      |                     |   |   |  |
| Legislative                                     | \$ 28,985            | \$ 26,616           | \$ 25,205                                 | \$ 1,411  |  |
| Judicial  | 39,117               | 35,890              | 35,841                                    | 49  |  |
| Executive and administrative                    | 254,212              | 135,917             | 124,843                                   | 11,074  |  |
| Educational                                     | 2,918,824            | 2,685,036           | 2,657,777                                 | 27,259  |  |
| Health  | 1,027,739            | 941,971             | 941,443                                   | 528   |  |
| Social rehabilitation services                  | 118,120              | 108,930             | 108,920                                   | 10  |  |
| Correctional and public safety                  | 481,033              | 469,350             | 469,350                                   | _   |  |
| Conservation, natural resources, and            |                      |                     |   |   |  |
| development                                     | 154,434              | 142,150             | 138,256                                   | 3,894   |  |
| Regulatory                                      | 51,968               | 47,697              | 47,305                                    | 392   |  |
| Transportation                                  | 486                  | 444                 | 444                                       | _   |  |
| Debt service                                    | 226,993              | 226,993             | 212,059                                   | 14,934  |  |
| Miscellaneous                                   | 238,470              | 233,148             | 233,138                                   | 10  |  |
| Total expenditures                              | 5,540,381            | 5,054,142           | 4,994,581                                 | 59,561  |  |
| Net decrease in fund balance—                   |                      |                     |   |   |  |
| budgetary basis                                 | (11,936)             | (4,188)             | (26,780)                                  | (22,592)  |  |
| Fund balance (deficit) at beginning of year—    |                      |                     |   |   |  |
| budgetary basis                                 | 26,213               | (104,447)           | (104,447)                                 |   |  |
| Fund balance (deficit) at end of year—budgetary |                      |                     |   |   |  |
| basis   | \$ 14,277            | <b>\$</b> (108,635) | \$ (131,227)                              | \$ (22,592)   |  |

# REQUIRED SUPPLEMENTARY INFORMATION Budgetary Comparison Schedule (Non-GAAP Budgetary Basis)

OTHER BUDGETED FUNDS

For the Fiscal Year Ended June 30, 2003 (Expressed in Thousands)

|  |              | d Amounts    | Actual<br>Amounts<br>(Budgetary | Variance<br>from Final<br>Budget—<br>Positive |
|--|--------------|--------------|---------------------------------|---|
|  | Original     | Final        | Basis)                          | (Negative)                                    |
| Revenues:                                |              |              |                                 |   |
| Federal                                  | \$ 4,622,626 | \$ 5,599,917 | \$ 5,226,040                    | \$ (373,877)                                  |
| Earmarked                                | 2,863,437    | 4,046,973    | 3,266,271                       | (780,702)                                     |
| Restricted                               | 2,053,471    | 2,317,057    | 2,063,597                       | (253,460)                                     |
| Total revenues                           | 9,539,534    | 11,963,947   | 10,555,908                      | (1,408,039)                                   |
| Expenditures:                            |              |              |                                 |   |
| Legislative                              | 1,513        | 6,039        | 4,937                           | 1,102   |
| Judicial                                 | 150          | 13,373       | 9,574                           | 3,799   |
| Executive and administrative             | 311,910      | 397,224      | 298,927                         | 98,297  |
| Educational                              | 3,039,633    | 3,569,230    | 3,073,939                       | 495,291                                       |
| Health                                   | 3,738,002    | 4,616,247    | 4,283,472                       | 332,775                                       |
| Social rehabilitation services           | 843,160      | 981,893      | 882,565                         | 99,328  |
| Correctional and public safety           | 210,213      | 312,324      | 231,821                         | 80,503  |
| Conservation, natural resources, and     |              |              |                                 |   |
| development                              | 208,596      | 262,778      | 191,328                         | 71,450  |
| Regulatory                               | 172,244      | 307,155      | 258,728                         | 48,427  |
| Transportation                           | 1,082,350    | 1,619,141    | 1,384,020                       | 235,121                                       |
| Enterprise                               | _            | 2,651        | 2,651                           | _   |
| Total expenditures                       | 9,607,771    | 12,088,055   | 10,621,962                      | 1,466,093                                     |
| Net increase (decrease) in fund balance— |              |              |                                 |   |
| budgetary basis                          | (68,237)     | (124,108)    | (66,054)                        | 58,054  |
| Fund balance at beginning of year—       |              |              |                                 |   |
| budgetary basis                          | 999,548      | 1,224,119    | 1,224,119                       |   |
| Fund balance at end of year—budgetary    |              |              |                                 |   |
| basis                                    | \$ 931,311   | \$ 1,100,011 | \$ 1,158,065                    | \$ 58,054                                     |

# **Notes to the Required Supplementary Information--Budgetary**

## **NOTE 1: BUDGETARY FUNDS** AND PERSPECTIVE **DIFFERENCES**

#### a. Budgetary Funds

South Carolina's Annual Appropriation Act, the State's legally adopted budget, does not present budgets by GAAP fund. Instead, it presents program-level budgets for the following two funds:

\*General Funds.\*\* These funds are general operating funds. The resources in these funds are primarily taxes. The State expends General Funds to provide traditional State government services. The General Funds column in the Appropriation Act differs somewhat from the GAAP General Fund and is referred to within these notes and in the accompanying schedule as the Budgetary General Fund.

Total Funds. The Total Funds column in the Appropriation Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities but exclude the pension trust funds and some other fiduciary fund activities.

Amounts obtained by subtracting the General

Amounts obtained by subtracting the General Funds column in the Appropriation Act from the Total Funds column in the Appropriation Act are referred to within these notes and in the accompanying schedules as *Other Budgeted Funds*.

#### b. Perspective Differences

Perspective differences exist when the structure of financial information for budgetary purposes differs from the fund structure that is defined by GAAP. Although there are some perspective differences between the Budgetary General Fund and the GAAP General Fund, those differences are not significant enough to prevent the State from preparing a budgetary comparison schedule for the Budgetary General Fund.

In contrast, however, there are significant perspective differences between the Other Budgeted Funds and the State's GAAP funds, including its major special revenue funds. These perspective differences are so significant that the State is unable to present separate budgetary comparison schedules for its major special revenue funds. Accordingly, effective with its fiscal year beginning July 1, 2002, the State instead has presented a budgetary comparison schedule for its Other Budgeted Funds in accordance with GASB Statement No. 41, Budgetary Comparison Schedules—Perspective Differences.

# **NOTE 2: ORIGINAL AND FINAL BUDGETED AMOUNTS**; **BASIS OF PRESENTA-**TION

#### a. Budgetary General Fund

Each year, the General Assembly enacts an Appropriation Act that includes initial estimated revenue and appropriation figures for the Budgetary General Fund. The *original appropriations* presented in the accompanying schedule for the Budgetary General Fund include the amounts displayed in the Appropriation Act as well as any appropriations authorized to carry forward from the preceding fiscal year. *Original estimated revenues* in the accompanying schedule for the Budgetary General Fund include amounts displayed in Section 71 (*Revenue*) of the Appropriation Act and nonrecurring transfers from other funds that were legislatively required by various provisos within the Appropriation Act.

The accompanying schedule for the Budgetary

The accompanying schedule for the Budgetary General Fund presents a fund balance section whereas the budget document does not present fund

whereas the budget document does not present fund balances; in other respects, however, the format of the accompanying schedule is substantively the same as for the legally enacted budget.

After the beginning of the fiscal year, departments and agencies may request transfers of appropriations among programs. No such transfer request, however, may exceed twenty percent of the program budget. In addition, the Budget and Control Board, composed of five key executive and legislative officials, has the authority to restrict transfers of appropriations between personal service and other operating accounts.

The Appropriation Act for the 2002-2003 fiscal year directs the Budget and Control Board to reduce the Budgetary General Fund's appropriations during the year if necessary to prevent a deficit. Likewise, the State Board of Economic Advisors may approve revisions of estimated revenues for the Budgetary General Fund during the year.

#### b. Other Budgeted Funds

The *original appropriations* presented in the accompanying schedule for Other Budgeted Funds include the amounts displayed in the Appropriation Act as well as any appropriation reductions specifically authorized by law to prevent duplicate appropriations. The terminology, classifications, and format of the appropriations section of the accompanying schedule for Other Budgeted Funds is substantively the same as for the legally enacted budget

The State's General Assembly does not approve estimated revenue or fund balance amounts for Other Budgeted Funds (or for Total Funds). However, Section 70 (Recapitulation) of the Appropriation Act includes net source of funds

# **Notes to the Required Supplementary Information--Budgetary**

amounts (i.e., estimated cash brought forward from the previous fiscal year plus estimated revenue for the current fiscal year minus estimated cash to be carried forward to the following fiscal year) for three categories of Other Budgeted Funds: Federal, Earmarked, and Restricted. The *original estimated revenue* amounts in the accompanying schedule for Other Budgeted Funds were obtained from the State Budget Office's breakdown of the source of funds amounts.

As operating conditions change, departments and agencies may request revisions of budgeted amounts in Other Budgeted Funds. Such changes require the Budget and Control Board's approval. Departments and agencies also may request revisions of estimated revenues and appropriations for permanent improvement projects. The Budget and Control Board and the Joint Bond Review Committee must approve and review those changes.

#### NOTE 3: LEGAL LEVEL OF BUDGETARY CONTROL

The State maintains budgetary control at the level of summary object category of expenditure within each program of each department or agency. The State's Appropriation Act for the 2002-2003 fiscal year has approximately 2,600 appropriated line items. These line items constitute the level of legal control over expenditures. The level of legal control for all agencies is reported in a publication of the State Comptroller General's Office titled "A Detailed Report of Appropriations and Expenditures," not included herein.

#### **NOTE 4: BASIS OF BUDGETING**

Current legislation states that the General Assembly intends to appropriate all monies to operate State government for the current fiscal year. Unexpended appropriations lapse on July 31 unless the department or agency is given specific authorization to carry them forward to the next fiscal year. Cash-basis accounting for payroll expenditures is required.

State law does not precisely defined a

State law does not precisely define the State's basis of budgeting. In practice, however, it is the cash basis with the following exceptions:

- (i) Departments and agencies charge certain vendor and interfund payments against the preceding fiscal year's appropriations through July 20.
- (ii) Certain revenues collected in advance are recorded as liabilities (deferred revenues) rather than as revenues.
- (iii) The following taxes are recorded on the modified accrual basis in accordance with State law: admissions tax, alcoholic liquors tax, beer and wine tax, business license tax, documentary tax, electric power tax, and retail sales taxes.

- (iv) Certain non-cash activity, such as food stamp benefits, is recorded as revenue and expenditure in the fiscal year in which the resources are distributed to the beneficiaries.
- (v) All other revenues are recorded only when the State receives the related cash.

### NOTE 5: EXCESS OF EXPENDITURES OVER APPROPRIATIONS

Educational expenditures in budgeted accounts aside from the General Fund exceeded appropriations by \$14.029 million at the legal level of control. Appropriations associated with the State's technical colleges are budgeted under the State Board for Technical and Comprehensive Education (the State Board). However, the sixteen colleges record the corresponding expenditures. Each college had sufficient budgetary-basis revenue and cash to provide for its budgetary-basis expenditures. To prevent an excess of expenditures over revenues in the future, the State Board plans to obtain updated expenditure estimates from the colleges during the fiscal year so that it can request additional spending authority to cover those expenditures.

### NOTE 6: RECONCILIATION OF BUDGET TO GAAP REPORTING DIFFERENCES

The accompanying budgetary comparison schedules compare the State's legally adopted budget with actual data in accordance with the State's basis of budgeting. Budgetary accounting principles, however, differ significantly from GAAP accounting principles. These different accounting principles result in basis, perspective, and entity differences in the net decrease in fund balance—budgetary basis. Basis differences arise because the basis of budgeting differs from the GAAP basis used to prepare the statement of revenues, expenditures, and changes in fund balances—governmental funds. Perspective differences result because the Appropriation Act's program-oriented structure differs from the fund structure required for GAAP. Entity differences arise because certain activity reported within the State's financial reporting entity for GAAP purposes is excluded from the Appropriation Act. These differences (expressed in thousands) for the fiscal year ended June 30, 2003, were as follows:

# **Notes to the Required Supplementary Information--Budgetary**

| Budgetary funds  | Budgetary<br>General<br>Fund     | Other<br>Budgeted<br>Funds   |                                      |                                       |                                |                                    |
|--|----------------------------------|------------------------------|--------------------------------------|---------------------------------------|--------------------------------|------------------------------------|
|  |                                  |                              | -                                    | Major Special F                       | Revenue Funds Department of    |                                    |
| GAAP funds   | General<br>Fund                  | Not<br>Applicable            | Departmental<br>General<br>Operating | Local<br>Government<br>Infrastructure | Transportation Special Revenue | State<br>Tobacco<br>Settlement     |
| Net decrease in fund balance—budgetary basis   | \$ (26,780)                      | \$ (66,054)                  | \$ —                                 | \$ —                                  | \$ —                           | \$ —                               |
| Perspective differences:  Other Budgeted Funds attributable to nonmajor governmental and other GAAP funds  Other Budgeted Funds attributable to major governmental GAAP funds  Other Budgeted Funds reclassified among the State's major governmental GAAP funds | (1,630)                          | 17,056<br>(48,998)<br>48,998 | 54,985                               | (157,216)                             | 57,307                         | (2,444)                            |
| Basis of accounting differences  Entity differences  Net increase (decrease) in fund balance—GAAP basis  | (45,292)<br>67,283<br>\$ (6,419) | \$ —                         | (2,671)<br>342<br>\$ 52,656          | (194,012)<br>428,949<br>\$ 77,721     | (244,988)<br>—<br>\$ (187,681) | (254)<br>(126,887)<br>\$ (129,585) |

# REQUIRED SUPPLEMENTARY INFORMATION

# **National Guard Pension System**

SCHEDULE OF FUNDING PROGRESS

(Dollars in Thousands)

| Biennial<br>Actuarial<br>Valuation<br>Date<br>June 30 | Val | tuarial<br>luation<br>Assets<br><i>(a)</i> | Actuarial Accrued Liability (AAL) Entry Age (b) |        | Unfunded<br>AAL<br>(UAAL)<br><i>(b-a)</i> |        | Funded<br>Ratio<br>(a/b) | Ratio Payroll |        | UAAL As a Percentage of Covered Payroll ((b-a)/c) |
|---|-----|--|---|--------|---|--------|--------------------------|---------------|--------|---|
| 1998  | \$  | 8,640                                      | \$  | 41,478 | \$  | 32,838 | 20.8%                    | \$            | 40,333 | 81.4%   |
| 2000  |     | 11,089                                     |   | 43,427 |   | 32,338 | 25.5%                    |               | 40,789 | 79.3%   |
| 2002  |     | 12,608                                     |   | 44,678 |   | 32,070 | 28.2%                    |               | 45,711 | 70.2%   |

The unfunded actuarial accrued liability expressed as a percentage of covered payroll is a measure of the significance of the unfunded actuarial liability relative to the State's capacity to pay it. The funded ratio represents the assets expressed as a percentage of the actuarial accrued liability. The trend in those two ratios provides

information about whether the financial strength of the plan is improving or deteriorating over time. An improvement is indicated when the funded ratio is increasing and the ratio of the unfunded actuarial liability to active covered payroll is decreasing. The State Adjutant General's Office administers the plan.

# REQUIRED SUPPLEMENTARY INFORMATION

# **National Guard Pension System**

### SCHEDULE OF EMPLOYER CONTRIBUTIONS

(Dollars in Thousands)

| Employer Contributions |   |  |  |  |  |  |
|------------------------|---|--|--|--|--|--|
| Annual                 |   |  |  |  |  |  |
| Required               | Percentage  |  |  |  |  |  |
| Contribution           | Contributed   |  |  |  |  |  |
| \$ 3,085               | 81.0%   |  |  |  |  |  |
| 3,200                  | 78.1%   |  |  |  |  |  |
| 3,200                  | 78.1%   |  |  |  |  |  |
| 2,996                  | 82.6%   |  |  |  |  |  |
| 2,996                  | 75.3%   |  |  |  |  |  |
| 2,870                  | 74.3%   |  |  |  |  |  |
|                        | Annual Required Contribution \$ 3,085 3,200 3,200 2,996 2,996 |  |  |  |  |  |

The schedule of employer contributions provides information about the required contributions of the State and the extent to which those contributions are being made. The schedule gives an indication of the progress made in accumulating sufficient assets to pay benefits when

due. The State Adjutant General's Office administers the plan.

The information presented above was determined as part of the actuarial valuations. Additional information as of the latest actuarial valuation follows:

| Actuarial valuation date  Actuarial cost method | June 30, 2002<br>Entry age normal |
|---|-----------------------------------|
| Amortization method                             | Level dollar, open                |
| Remaining amortization period                   | 30 years                          |
| Asset valuation method                          | Market                            |
| Actuarial assumptions:                          |                                   |
| Investment rate of return                       | 7.25%                             |
| Projected salary increases                      | Not applicable                    |
| Assumed inflation rate                          | 4.25%                             |
| Assumed cost-of-living adjustments              | Not applicable                    |